## **BEFORE THE** MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:	)
Philip Alan Sobol, M.D.	) ) Case No. 800-2016-020311
•	) Case No. 800-2010-020311
Physician's and Surgeon's	)
Certificate No. G42254	)
Respondent	)
	)

#### **DECISION**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on August 18, 2017.

IT IS SO ORDERED: July 19, 2017.

MEDICAL BOARD OF CALIFORNIA

Michelle Bholat, M.D., Chair

Nuclelle Anne Blast MP

Panel B

1 2 3 4 5 6 7	XAVIER BECERRA Attorney General of California JUDITH T. ALVARADO Supervising Deputy Attorney General NICHOLAS B.C. SCHULTZ Deputy Attorney General State Bar No. 302151 California Department of Justice 300 South Spring Street, Suite 1702 Los Angeles, California 90013 Telephone: (213) 897-6564 Facsimile: (213) 897-9395 Attorneys for Complainant	RE THE
9	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS	
10		CALIFORNIA
11	In the Matter of the Accusation Against:	Case No. 800-2016-020311
12	PHILIP ALAN SOBOL, M.D.	OAH No. 2016120940
13	Sobol Orthopedic Medical Group 8618 South Sepulveda Blvd., Suite 130 Los Angeles, California 90045	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER
14   15	Physician's and Surgeon's Certificate No. G42254,	·
16	Respondent.	
17		I
18	IT IS HEREBY STIPULATED AND AGI	REED by and between the parties to the above-
19	entitled proceedings that the following matters are true:	
20	PARTIES	
21	1. Kimberly Kirchmeyer (Complainant) is the Executive Director of the Medical Board	
22	of California, Department of Consumer Affairs (Board). She brought this action solely in her	
23	official capacity and is represented in this matter by Xavier Becerra, Attorney General of the	
24		
25	2. Philip Alan Sobol, M.D. (Respondent) is represented in this proceeding by attorney	
26	Charles L. Kreindler, whose address is: 333 South Hope Street, 43rd Floor, Los Angeles,	
27	California 90071.	
28	///	
	II.	

3. On or about July 1, 1980, the Board issued Physician's and Surgeon's Certificate No. G42254 to Respondent. The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2016-020311, and will expire on January 31, 2018, unless renewed.

#### **JURISDICTION**

- 4. Accusation No. 800-2016-020311 was filed before the Board and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on October 12, 2016. Respondent timely filed his Notice of Defense contesting the Accusation.
- 5. A copy of Accusation No. 800-2016-020311 is attached as Exhibit A and incorporated herein by reference.

### ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2016-020311. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent is fully aware of his legal rights in this matter, including: the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

#### **CULPABILITY**

9. Respondent admits the truth of each and every charge and allegation in Accusation No. 800-2016-020311.

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10. Respondent agrees that his Physician's and Surgeon's Certificate is subject to discipline and he agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

#### RESERVATION

11. The admissions made by Respondent herein are only for the purposes of this proceeding, or any other proceedings in which the Medical Board of California or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

#### **CONTINGENCY**

- 12. This stipulation shall be subject to approval by the Medical Board of California. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this Stipulated Settlement and Disciplinary Order, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, then the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 13. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.
- 14. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

#### **DISCIPLINARY ORDER**

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. G42254 issued to Respondent is revoked. However, the revocation is stayed and Respondent is placed on

probation for eight (8) years on the following terms and conditions.

- 1. <u>ACTUAL SUSPENSION</u>. As part of probation, Respondent is suspended from the practice of medicine for six (6) months beginning the sixteenth (16th) day after the effective date of this Decision.
- 2. <u>COMMUNITY SERVICE FREE SERVICES</u>. Within sixty (60) calendar days of the effective date of this Decision, Respondent shall submit to the Board or its designee for prior approval a community service plan in which Respondent shall, within the first two (2) years of probation, provide one hundred (100) hours of free services, medical or non-medical, to a community or non-profit organization. If the term of probation is designated for two (2) years or less, the community service hours must be completed not later than six (6) months prior to the completion of probation.

Prior to engaging in any community service, Respondent shall provide a true copy of the Decision(s) to the chief of staff, director, office manager, program manager, officer, or the chief executive officer at every community or non-profit organization where Respondent provides community service and shall submit proof of compliance to the Board or its designee within fifteen (15) calendar days. This condition shall also apply to any change(s) in community service.

Community service performed prior to the effective date of the Decision shall not be accepted in fulfillment of this condition.

3. PROFESSIONALISM PROGRAM (ETHICS COURSE). Within sixty (60) calendar days of the effective date of this Decision, Respondent shall enroll in a professionalism program, that meets the requirements of Title 16, California Code of Regulations (CCR) section 1358.1. Respondent shall participate in and successfully complete that program. Respondent shall provide any information and documents that the program may deem pertinent. Respondent shall successfully complete the classroom component of the program not later than six (6) months after Respondent's initial enrollment, and the longitudinal component of the program not later than the time specified by the program, but no later than one (1) year after attending the classroom component. The professionalism program shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A professionalism program taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the program would have been approved by the Board or its designee had the program been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than fifteen (15) calendar days after successfully completing the program or not later than fifteen (15) calendar days after the effective date of the Decision, whichever is later.

4. <u>PSYCHIATRIC EVALUATION</u>. Within thirty (30) calendar days of the effective date of this Decision, and on whatever periodic basis thereafter may be required by the Board or its designee, Respondent shall undergo and complete a psychiatric evaluation (and psychological testing, if deemed necessary) by a Board-appointed board certified psychiatrist, who shall consider any information provided by the Board or designee and any other information the psychiatrist deems relevant, and shall furnish a written evaluation report to the Board or its designee. Psychiatric evaluations conducted prior to the effective date of the Decision shall not be accepted towards the fulfillment of this requirement. Respondent shall pay the cost of all psychiatric evaluations and psychological testing.

Respondent shall comply with all restrictions or conditions recommended by the evaluating psychiatrist within fifteen (15) calendar days after being notified by the Board or its designee.

5. MONITORING - PRACTICE/BILLING. Within thirty (30) calendar days of the effective date of this Decision, Respondent shall submit to the Board or its designee for prior approval as a practice and billing monitor(s), the name and qualifications of one or more licensed physicians and surgeons whose licenses are valid and in good standing, and who are preferably American Board of Medical Specialties (ABMS) certified. A monitor shall have no prior or current business or personal relationship with Respondent, or other relationship that could reasonably be expected to compromise the ability of the monitor to render fair and unbiased reports to the Board, including but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree to serve as Respondent's monitor. Respondent shall pay all

monitoring costs.

The Board or its designee shall provide the approved monitor with copies of the Decision(s) and Accusation(s), and a proposed monitoring plan. Within fifteen (15) calendar days of receipt of the Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees with the proposed monitoring plan, the monitor shall submit a revised monitoring plan with the signed statement for approval by the Board or its designee.

Within sixty (60) calendar days of the effective date of this Decision, and continuing throughout probation, Respondent's practice and billing shall be monitored by the approved monitor. Respondent shall make all records available for immediate inspection and copying on the premises by the monitor at all times during business hours and shall retain the records for the entire term of probation.

If Respondent fails to obtain approval of a monitor within sixty (60) calendar days of the effective date of this Decision, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a monitor is approved to provide monitoring responsibility.

The monitor(s) shall submit a quarterly written report to the Board or its designee which includes an evaluation of Respondent's performance, indicating whether Respondent's practices are within the standards of practice of medicine and billing, and whether Respondent is practicing medicine safely and billing appropriately. It shall be the sole responsibility of Respondent to ensure that the monitor submits the quarterly written reports to the Board or its designee within ten (10) calendar days after the end of the preceding quarter.

If the monitor resigns or is no longer available, Respondent shall, within five (5) calendar days of such resignation or unavailability, submit to the Board or its designee, for prior approval, the name and qualifications of a replacement monitor who will be assuming that responsibility within fifteen (15) calendar days. If Respondent fails to obtain approval of a replacement monitor

within sixty (60) calendar days of the resignation or unavailability of the monitor, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a replacement monitor is approved and assumes monitoring responsibility.

In lieu of a monitor, Respondent may participate in a professional enhancement program approved in advance by the Board or its designee that includes, at minimum, quarterly chart review, semi-annual practice assessment, and semi-annual review of professional growth and education. Respondent shall participate in the professional enhancement program at Respondent's expense during the term of probation.

6. <u>SOLO PRACTICE PROHIBITION</u>. Respondent is prohibited from engaging in the solo practice of medicine. Prohibited solo practice includes, but is not limited to, a practice where: 1) Respondent merely shares office space with another physician but is not affiliated for purposes of providing patient care; or 2) Respondent is the sole physician practitioner at that location.

If Respondent fails to establish a practice with another physician or secure employment in an appropriate practice setting within sixty (60) calendar days of the effective date of this Decision, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. The Respondent shall not resume practice until an appropriate practice setting is established.

If, during the course of the probation, the Respondent's practice setting changes and the Respondent is no longer practicing in a setting in compliance with this Decision, the Respondent shall notify the Board or its designee within five (5) calendar days of the practice setting change. If Respondent fails to establish a practice with another physician or secure employment in an appropriate practice setting within sixty (60) calendar days of the practice setting change, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. The Respondent shall not resume practice until an appropriate practice setting is established.

7. PROHIBITED PRACTICE. During probation, Respondent is prohibited from

practicing, performing or treating workers' compensation patients. Except for medical community service work without compensation, Respondent is also prohibited from engaging, as a whole or part owner, employee or otherwise, in any business involving a federally funded health insurance or entitlement program. After the effective date of this Decision, all patients being treated by the Respondent shall be notified that the Respondent is prohibited from practicing, performing or treating workers' compensation patients, and that Respondent is prohibited from engaging, as a whole or part owner, employee or otherwise, in any business involving a federally funded health insurance or entitlement program. Any new patients must be provided this notification at the time of their initial appointment.

Respondent shall maintain a log of all patients to whom the required oral notification was made. The log shall contain the following: 1) patient's name, address and phone number; 2) patient's medical record number, if available; 3) the full name of the person making the notification; 4) the date the notification was made; and 5) a description of the notification given. Respondent shall keep this log in a separate file or ledger, in chronological order, shall make the log available for immediate inspection and copying on the premises at all times during business hours by the Board or its designee, and shall retain the log for the entire term of probation.

8. NOTIFICATION. Within seven (7) days of the effective date of this Decision, the Respondent shall provide a true copy of this Decision and Accusation to the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to Respondent, at any other facility where Respondent engages in the practice of medicine, including all physician and locum tenens registries or other similar agencies, and to the Chief Executive Officer at every insurance carrier which extends malpractice insurance coverage to Respondent. Respondent shall submit proof of compliance to the Board or its designee within fifteen (15) calendar days.

This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

9. <u>SUPERVISION OF PHYSICIAN ASSISTANTS AND ADVANCED PRACTICE</u>

<u>NURSES.</u> During probation, Respondent is prohibited from supervising physician assistants and advanced practice nurses.

- 10. <u>OBEY ALL LAWS</u>. Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine in California and remain in full compliance with any court ordered criminal probation, payments, and other orders.
- 11. <u>QUARTERLY DECLARATIONS</u>. Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board, stating whether there has been compliance with all the conditions of probation.

Respondent shall submit quarterly declarations not later than ten (10) calendar days after the end of the preceding quarter.

### 12. GENERAL PROBATION REQUIREMENTS.

#### Compliance with Probation Unit

Respondent shall comply with the Board's probation unit.

#### Address Changes

Respondent shall, at all times, keep the Board informed of Respondent's business and residence addresses, email address (if available), and telephone number. Changes of such addresses shall be immediately communicated in writing to the Board or its designee. Under no circumstances shall a post office box serve as an address of record, except as allowed by Business and Professions Code section 2021(b).

#### Place of Practice

Respondent shall not engage in the practice of medicine in Respondent's or patient's place of residence, unless the patient resides in a skilled nursing facility or other similar licensed facility.

### License Renewal

Respondent shall maintain a current and renewed California physician's and surgeon's license.

#### Travel or Residence Outside California

Respondent shall immediately inform the Board or its designee, in writing, of travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) calendar days.

In the event Respondent should leave the State of California to reside or to practice, Respondent shall notify the Board or its designee in writing thirty (30) calendar days prior to the dates of departure and return.

- 13. <u>INTERVIEW WITH THE BOARD OR ITS DESIGNEE</u>. Respondent shall be available in person upon request for interviews either at Respondent's place of business or at the probation unit office, with or without prior notice throughout the term of probation.
- 14. NON-PRACTICE WHILE ON PROBATION. Respondent shall notify the Board or its designee in writing within fifteen (15) calendar days of any periods of non-practice lasting more than thirty (30) calendar days and within fifteen (15) calendar days of Respondent's return to practice. Non-practice is defined as any period of time Respondent is not practicing medicine as defined in Business and Professions Code sections 2051 and 2052 for at least forty (40) hours in a calendar month in direct patient care, clinical activity or teaching, or other activity as approved by the Board. If Respondent resides in California and is considered to be in non-practice, Respondent shall comply with all terms and conditions of probation. All time spent in an intensive training program which has been approved by the Board or its designee shall not be considered non-practice and does not relieve Respondent from complying with all the terms and conditions of probation. Practicing medicine in another state of the United States or federal jurisdiction while on probation with the medical licensing authority of that state or jurisdiction shall not be considered non-practice. A Board-ordered suspension of practice shall not be considered as a period of non-practice.

In the event Respondent's period of non-practice while on probation exceeds eighteen (18) calendar months, Respondent shall successfully complete the Federation of State Medical Board's Special Purpose Examination, or, at the Board's discretion, a clinical competence assessment program that meets the criteria of Condition 18 of the current version of the Board's "Manual of Model Disciplinary Orders and Disciplinary Guidelines" prior to resuming the practice of medicine.

Respondent's period of non-practice while on probation shall not exceed two (2) years. Periods of non-practice will not apply to the reduction of the probationary term.

Periods of non-practice for a Respondent residing outside of California will relieve Respondent of the responsibility to comply with the probationary terms and conditions with the exception of this condition and the following terms and conditions of probation: Obey All Laws; General Probation Requirements; Quarterly Declarations; Abstain from the Use of Alcohol and/or Controlled Substances; and Biological Fluid Testing.

- 15. <u>COMPLETION OF PROBATION</u>. Respondent shall comply with all financial obligations (e.g., restitution, probation costs) not later than one hundred and twenty (120) calendar days prior to the completion of probation. Upon successful completion of probation, Respondent's certificate shall be fully restored.
- 16. <u>VIOLATION OF PROBATION</u>. Failure to fully comply with any term or condition of probation is a violation of probation. If Respondent violates probation in any respect, the Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke Probation, or an Interim Suspension Order is filed against Respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- 17. <u>LICENSE SURRENDER</u>. Following the effective date of this Decision, if
  Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy
  the terms and conditions of probation, Respondent may request to surrender his or her license.
  The Board reserves the right to evaluate Respondent's request and to exercise its discretion in
  determining whether or not to grant the request, or to take any other action deemed appropriate
  and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent
  shall within fifteen (15) calendar days deliver Respondent's wallet and wall certificate to the
  Board or its designee and Respondent shall no longer practice medicine. Respondent will no
  longer be subject to the terms and conditions of probation. If Respondent re-applies for a medical
  license, the application shall be treated as a petition for reinstatement of a revoked certificate.
- 18. <u>PROBATION MONITORING COSTS</u>. Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Board, which

1	may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of
2	California and delivered to the Board or its designee no later than January 31st of each calendar
3	year.
4	<u>ACCEPTANCE</u>
5	I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully
6	discussed it with my attorney, Charles L. Kreindler. I understand the stipulation and the effect it
7	will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and
8	Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the
9	Decision and Order of the Medical Board of California.
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11	DATED: <u>5/2//7</u>
12	PHILIP ALAN SOBOL, VI.D.  Respondent
13	I have read and fully discussed with Respondent the terms and conditions and other matters
14	contained in the above Stipulated Settlement and Disciplinary Order. I approve its form and
15	content.
16	
17	DATED: 5/4/17 Charles In 1871
18	CHARLES L. KREINDLER  Attorney for Respondent
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STIPULATED SETTLEMENT (800-2016-020311)

# **ENDORSEMENT** The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California. Dated: May 2, 2017 Respectfully submitted, XAVIER BECERRA Attorney General of California JUDITH T. ALVARADO Supervising Deputy Attorney General NICHOLAS B.C. SCHULTZ Deputy Attorney General Attorneys for Complainant LA2016501921 62382770.docx

# Exhibit A

Accusation No. 800-2016-020311

FILED STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA KAMALA D. HARRIS SACRAMENTO October 12 20 16 Attorney General of California 2 JUDITH T. ALVARADO BY R. Firdans Supervising Deputy Attorney General 3 NICHOLAS B.C. SCHULTZ Deputy Attorney General 4 State Bar No. 302151 California Department of Justice 5 300 South Spring Street, Suite 1702 Los Angeles, California 90013 6 Telephone: (213) 897-6564 Facsimile: (213) 897-9395 7 Attorneys for Complainant 8 BEFORE THE MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 11 In the Matter of the Accusation Against: Case No. 800-2016-020311 12 PHILIP ALAN SOBOL, M.D. ACCUSATION Sobol Orthopedic Medical Group 13 8618 South Sepulveda Blvd., Suite 130 Los Angeles, California 90045 14 Physician's and Surgeon's Certificate 15 No. G42254, 16 Respondent. 17 18 Complainant alleges: 19 **PARTIES** 20 Kimberly Kirchmeyer (Complainant) brings this Accusation solely in her official 21 capacity as the Executive Director of the Medical Board of California, Department of Consumer 22 Affairs (Board). 23 2. On or about July 1, 1980, the Medical Board issued Physician's and Surgeon's 24 Certificate Number G42254 to Philip Alan Sobol, M.D. (Respondent). The Physician's and 25 Surgeon's Certificate was in full force and effect at all times relevant to the charges brought 26 herein and will expire on January 31, 2018, unless renewed. 27 /// 28 /// (PHILIP ALAN SOBOL, M.D.) ACCUSATION NO. 800-2016-020311

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#### **JURISDICTION**

- 3. This Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
  - 4. Section 2227 of the Code states:
- "(a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty, or who has entered into a stipulation for disciplinary action with the board, may, in accordance with the provisions of this chapter:
  - "(1) Have his or her license revoked upon order of the board.
- "(2) Have his or her right to practice suspended for a period not to exceed one year upon order of the board.
- "(3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the board.
- "(4) Be publicly reprimanded by the board. The public reprimand may include a requirement that the licensee complete relevant educational courses approved by the board.
- "(5) Have any other action taken in relation to discipline as part of an order of probation, as the board or an administrative law judge may deem proper.
- "(b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the board and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section 803.1."
  - 5. Section 2234 of the Code states:

"The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

"(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter.

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"(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.

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- 6. Section 2236 of the Code states:
- "(a) The conviction of any offense substantially related to the qualifications, functions, or duties of a physician and surgeon constitutes unprofessional conduct within the meaning of this chapter [Chapter 5, the Medical Practice Act]. The record of conviction shall be conclusive evidence only of the fact that the conviction occurred.
- "(b) The district attorney, city attorney, or other prosecuting agency shall notify the Division of Medical Quality<sup>1</sup> of the pendency of an action against a licensee charging a felony or misdemeanor immediately upon obtaining information that the defendant is a licensee. The notice shall identify the licensee and describe the crimes charged and the facts alleged. The prosecuting agency shall also notify the clerk of the court in which the action is pending that the defendant is a licensee, and the clerk shall record prominently in the file that the defendant holds a license as a physician and surgeon.
- "(c) The clerk of the court in which a licensee is convicted of a crime shall, within 48 hours after the conviction, transmit a certified copy of the record of conviction to the board. The division may inquire into the circumstances surrounding the commission of a crime in order to fix the degree of discipline or to determine if the conviction is of an offense substantially related to the qualifications, functions, or duties of a physician and surgeon.

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California Business and Professions Code Section 2002, as amended and effective January 1, 2008, provides that, unless otherwise expressly provided, the term "board" as used in the State Medical Practice Act (Cal. Bus. & Prof. Code §§§§ 2000, et seq.) means the "Medical Board of California" and references to the "Division of Medical Quality" and "Division of Licensing" in the Act or any other provision of law shall be deemed to refer to the Board.

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"(d) A plea or verdict of guilty or a conviction after a plea of nolo contendere is deemed to be a conviction within the meaning of this section and Section 2236.1. The record of conviction shall be conclusive evidence of the fact that the conviction occurred."

#### 7. Section 490 of the Code states:

- "(a) In addition to any other action that a board is permitted to take against a licensee, a board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued.
- "(b) Notwithstanding any other provision of law, a board may exercise any authority to discipline a licensee for conviction of a crime that is independent of the authority granted under subdivision (a) only if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the licensee's license was issued.
- "(c) A conviction within the meaning of this section means a plea or verdict of guilty or a conviction following a plea of nolo contendere. Any action that a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code.
- "(d) The Legislature hereby finds and declares that the application of this section has been made unclear by the holding in *Petropoulos v. Department of Real Estate* (2006) 142 Cal.App.4th 554, and that the holding in that case has placed a significant number of statutes and regulations in question, resulting in potential harm to the consumers of California from licensees who have been convicted of crimes. Therefore, the Legislature finds and declares that this section establishes an independent basis for a board to impose discipline upon a licensee, and that the amendments to this section made by Senate Bill 797 of the 2007 -08 Regular Session do not constitute a change to, but rather are declaratory of, existing law."

#### 8. Section 493 of the Code states:

"Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in question.

#### 9. Section 650, subdivision (a) of the Code states:

"Except as provided in Chapter 2.3 (commencing with Section 1400) of Division 2 of the Health and Safety Code, the offer, delivery, receipt, or acceptance by any person licensed under this division or the Chiropractic Initiative Act of any rebate, refund, commission, preference, patronage dividend, discount, or other consideration, whether in the form of money or otherwise, as compensation or inducement for referring patients, clients, or customers to any person, irrespective of any membership, proprietary interest, or coownership in or with any person to whom these patients, clients, or customers are referred is unlawful."

#### 10. California Code of Regulations, title 16, section 1360, states:

"For the purposes of denial, suspension or revocation of a license, certificate or permit pursuant to Division 1.5 (commencing with Section 475) of the code, a crime or act shall be considered to be substantially related to the qualifications, functions or duties of a person holding a license, certificate or permit under the Medical Practice Act if to a substantial degree it evidences present or potential unfitness of a person holding a license, certificate or permit to perform the functions authorized by the license, certificate or permit in a manner consistent with the public health, safety or welfare. Such crimes or acts shall include but not be limited to the

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following: Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate any provision of the Medical Practice Act."

#### **UNITED STATES CODE SECTIONS**

11. United States Code, title 18, Section 371 states:

"If two or more persons conspire either to commit any offense against the United States, or to defraud the United States, or any agency thereof in any manner or for any purpose, and one or more of such persons do any act to effect the object of the conspiracy, each shall be fined under this title or imprisoned not more than five years, or both.

"If, however, the offense, the commission of which is the object of the conspiracy, is a misdemeanor only, the punishment for such conspiracy shall not exceed the maximum punishment provided for such misdemeanor."

12. United States Code, title 18, Section 1341 states:

"Whoever, having devised or intending to devise any scheme or artifice to defraud, or for obtaining money or property by means of false or fraudulent pretenses, representations, or promises, or to sell, dispose of, loan, exchange, alter, give away, distribute, supply, or furnish or procure for unlawful use any counterfeit or spurious coin, obligation, security, or other article, or anything represented to be or intimated or held out to be such counterfeit or spurious article, for the purpose of executing such scheme or artifice or attempting so to do, places in any post office or authorized depository for mail matter, any matter or thing whatever to be sent or delivered by the Postal Service, or deposits or causes to be deposited any matter or thing whatever to be sent or delivered by any private or commercial interstate carrier, or takes or receives therefrom, any such matter or thing, or knowingly causes to be delivered by mail or such carrier according to the direction thereon, or at the place at which it is directed to be delivered by the person to whom it is addressed, any such matter or thing, shall be fined under this title or imprisoned not more than 20 years, or both. If the violation occurs in relation to, or involving any benefit authorized, transported, transmitted, transferred, disbursed, or paid in connection with, a presidentially declared major disaster or emergency (as those terms are defined in section 102 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5122)), or affects a financial

institution, such person shall be fined not more than \$1,000,000 or imprisoned not more than 30 years, or both."

- 13. United States Code, title 18, Section 1952 states:
- "(a) Whoever travels in interstate or foreign commerce or uses the mail or any facility in interstate or foreign commerce, with intent to--

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"(3) otherwise promote, manage, establish, carryon, or facilitate the promotion, management, establishment, or carrying on, of any unlawful activity,

"and thereafter performs or attempts to perform--

"(A) an act described in paragraph (1) or (3) shall be fined under this title, imprisoned not more than 5 years, or both; or

#### **FACTUAL SUMMARY**

- 14. On January 22, 2016, in the case entitled the *United States of America v. Philip A. Sobol*, case number SACR15-00148, in the United States District Court for the Central District of California, Southern Division, Respondent entered pleas of guilty to violating United States Code, title 18, Section 371 and Section 1952, subdivision (a), subsection (3). Respondent entered into and executed a plea agreement with the United States Attorney's Office.
  - 15. The circumstances leading to Respondent's criminal convictions are as follows:
- A. Between 2005 and 2013, Respondent worked as an orthopedic surgeon and owned Sobol Orthopedic Medical Group, which was located in Pasadena, California. Beginning on or about June 1, 2005, Respondent conspired with other healthcare executives and staff to exchange monetary kickbacks in return for the referral of his worker's compensation patients to Pacific Hospital of Long Beach (Pacific Hospital), which specialized in spinal and orthopedic surgeries, and was located in Long Beach, California.
- B. Between 1997 and October 2013, Pacific Hospital was owned and/or operated by M.D. In this same time period, M.D. also owned and/or operated a physician management company, Pacific Specialty Physician Management Incorporated (PSPM), as well as two

companies that managed in-house pharmaceutical dispensary programs on behalf of physicians: California Pharmacy Management, L.L.C. (CPM), and Industrial Pharmacy Management, L.L.C. (IPM).

- C. Respondent entered into an agreement with M.D. and several co-conspirators on or about June 1, 2005, and this agreement continued through January 2011. Under this agreement, Respondent was initially paid approximately \$75,000.00 each month in exchange for granting PSPM an option to purchase the assets of Sobol Orthopedic Medical Group. As part of this agreement, Respondent agreed to refer and often did refer his patients to Pacific Hospital for spinal and other surgeries, magnetic resonance imaging, toxicology, durable medical equipment and other services paid through the California Worker's Compensation System. Respondent was mailed and received checks from both PSPM, CPM and IPM in accordance with this agreement using the United States Postal Service.
- D. Also beginning in June 2005 and continuing through March 2013, Respondent entered into a "claims purchase agreement" whereby IPM established a mini-pharmacy in Sobol Orthopedic Medical Group. Respondent was initially paid approximately \$70,000.00 per month and, in return, IPM purchased all insurance claims for medications dispensed through Respondent's pharmacy. Respondent was mailed and received checks from IPM in accordance with this agreement using the United States Postal Service.
- E. PSPM's option agreement with Respondent to purchase the assets of Sobol Orthopedic Medical Group was terminated in January 2011. However, IPM increased its monthly payments to Respondent in exchange for Respondent continuing to refer his worker's compensation patients to Pacific Hospital. From January 2011 until March 2013, Respondent was paid approximately \$960,000.00 by IPM. However, PSPM later renewed its option agreement in March 2013. In total, Respondent was paid approximately \$2.18 million by PSPM under this agreement. Respondent was also paid approximately \$2.1 million by some combination of CPM or IPM under this agreement.
- F. Respondent owed fiduciary duties to his patients including his obligation to disclose financial conflicts of interest at all time relevant to this case. Respondent did not inform

the worker's compensation patients that he had been offered and accepted kickbacks in exchange for referring his patients for surgeries at Pacific Hospital. Similarly, Respondent did not inform the insurance providers of the worker's compensation patients that he had been offered and accepted kickbacks in exchange for referring his patients for surgeries at Pacific Hospital.

#### FIRST CAUSE FOR DISCIPLINE

# (Conviction of Crimes Substantially Related to the Practice of a Physician & Surgeon)

- 16. By reason of the facts set forth in paragraphs 14 and 15 above, Respondent's license is subject to disciplinary action under Section 2234, subdivision (a), Section 2236, subdivision (a), and Section 490 of the Code, as well as California Code of Regulations, title 16, Section 1360, in that Respondent has been convicted of crimes substantially related to the qualifications, functions or duties of a physician and surgeon.
- 17. Respondent's acts and/or omissions as set forth in paragraphs 14 and 15 above, whether proven individually, jointly, or in any combination thereof, constitute convictions of crimes substantially related to the qualifications, functions or duties of a physician and surgeon pursuant to Section 2234, subdivision (a), Section 2236, subdivision (a), and Section 490 of the Code, as well as California Code of Regulations, title 16, Section 1360.

#### SECOND CAUSE FOR DISCIPLINE

# (Dishonest or Corrupt Acts Substantially Related to the Practice of a Physician & Surgeon)

- 18. By reason of the facts set forth in paragraphs 14 and 15 above, Respondent's license is subject to disciplinary action under Section 2234, subdivision (e) of the Code, as well as California Code of Regulations, title 16, Section 1360, in that Respondent has committed acts involving dishonesty or corruption that are substantially related to the qualifications, functions or duties of a physician and surgeon.
- 19. Respondent's acts and/or omissions as set forth in paragraphs 14 and 15 above, whether proven individually, jointly, or in any combination thereof, constitute the commission of acts involving dishonesty or corruption that are substantially related to the qualifications, functions or duties of a physician and surgeon pursuant to Section 2234, subdivision (e) of the Code, as well as California Code of Regulations, title 16, Section 1360.

#### THIRD CAUSE FOR DISCIPLINE

#### (Unprofessional Conduct)

- 20. By reason of the facts set forth in paragraphs 14 and 15 above, Respondent's license is subject to disciplinary action under Section 2234, subdivision (a) of the Code, in that Respondent has been convicted of crimes and committed acts involving dishonesty or corruption that are substantially related to the qualifications, functions or duties of a physician and surgeon.
- 21. Respondent's acts and/or omissions as set forth in paragraphs 14 and 15 above, whether proven individually, jointly, or in any combination thereof, constitute conviction of crimes and the commission of acts involving dishonesty or corruption that are substantially related to the qualifications, functions or duties of a physician and surgeon pursuant to Section 2234, subdivision (a) of the Code.

#### **PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number G42254, issued to Philip Alan Sobol, M.D.;
- 2. Revoking, suspending or denying approval of Philip Alan Sobol, M.D.'s authority to supervise physician assistants, pursuant to section 3527 of the Code;
- 3. Ordering Philip Alan Sobol, M.D., if placed on probation, to pay the Board the costs of probation monitoring; and
  - 4. Taking such other and further action as deemed necessary and proper.

DATED: October 12, 2016

KIMBERLY/KIRCHMEYER Executive Director

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Medical Board of California
Department of Consumer Affairs

State of California Complainant

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